

Suppressing Learning About Race and Law: A New Badge of Slavery? – A Brief Commentary

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There is a war being waged against African Americans, and their ability to speak out against racial injustice, which is more intense than any past attempt at suppression, since post-reconstruction in America. Post Reconstruction saw the rise of the Ku Klux Klan as a major domestic terrorist organization that cloaked itself within the pretense that it was protecting victimized, innocent white Americans from the horrors of newly freed Black slaves. Today's attack puts that same oppressive intent in the hands of elected, white, officials who, albeit without sheets and hoods, seek to terrorize disproportionately Black teachers and students into silence.

While much of this attack claims to be directed at Critical Race Theory, a scholastic doctrine that proponents of the suppression fail to properly define or explain, its impact and ultimate aim is much broader. The goal here appears to be the stopping of all protest against systemic racism and the elimination of the study of African American history as it reflects and documents the existence of systemic racism in the 21st century.

Florida has been in the forefront of the attack with legislation designed to both villainize and eradicate Critical Race Theory². As indicated below, Florida is not alone and its efforts

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² In 2022, the Florida Legislature passed the "Individual Freedom Act" (IFA). (HB7). HB 7 prohibits "training or instruction that espouses, promotes, advances, inculcates, or compels . . . student[s] or employee[s] to believe eight specified concepts. These eight concepts were as follows:

1. Members of one race, color, national origin, or sex are morally superior to members of another race, color, national origin, or sex.
2. A person, by virtue of his or her race, color, national origin, or sex is inherently racist, sexist, or oppressive, whether consciously or unconsciously.
3. A person's moral character or status as either privileged or oppressed is necessarily determined by his or her race, color, national origin, or sex.
4. Members of one race, color, national origin, or sex cannot and should not attempt to treat others without respect to race, color, national origin, or sex.
5. A person, by virtue of his or her race, color, national origin, or sex bears responsibility for, or should be discriminated against or receive adverse treatment because of, actions committed in the past by

regarding Critical Race Theory and are part of a national attack on CRT, the importance of diversity and, most significant for this article any recognition of the role that race and racism has played in the history, development and application of law in the United States.³

This current assault was decades in the making. It grew [*inter alia*] from political attacks on intellectuals of color to overt executive and legislative initiatives centrally designed and implemented across the nation. Under the guise of “protecting children” it has sought to stifle education at the elementary to high school level. Pretending to be a bulwark against indoctrination and discomfort it has sought to prevent articulation and discussion of transformational change that would counter the impact of institutional racism- by denying its very existence.

Response to the siege has run the gamut from the defense of Critical Race Theory to the assertion of the first amendment rights of teachers and students to express diverse viewpoints.⁴ This article seeks to link the war to entrenched concepts of oppression exemplified by slavery and the struggle of slaves for self-determination and expression of opposition to the conditions and consequences of enslavement. The tool for combating this assault, discussed here, is the Thirteenth Amendment to the United States Constitution.

While recognizing intersectionality and its importance to critical race thinking, this article will specifically begin with the documentation of the war against African Americans, including its

other members of the same race, color, national origin, or sex.

6. A person, by virtue of his or her race, color, national origin, or sex should be discriminated against or receive adverse treatment to achieve diversity, equity, or inclusion.

7. A person, by virtue of his or her race, color, sex, or national origin, bears personal responsibility for and must feel guilt, anguish, or other forms of psychological distress because of actions, in which the person played no part, committed in the past by other members of the same race, color, national origin, or sex.

8. Such virtues as merit, excellence, hard work, fairness, neutrality, objectivity, and racial colorblindness are racist or sexist, or were created by members of a particular race, color, national origin, or sex to oppress members of another race, color, national origin, or sex (See, *Order Granting in Part and Denying in Part Motions for Preliminary Injunction, Pernell, et. al. v. Florida Board of Governors of the State University System, et. al.* Case No. 4:22cv304-MW/MAF, November 17, 2022, pages 3-4)

³ Arkansas, Senate Bill 627 (April 2021). Arizona, H.B. 2906 (June 2021), Georgia, H.B. 1084 (January 2022), Iowa, House File 802 (March 2021), Idaho, H.B. 377 (April 2021), Kentucky, S.B.1 (January 2022), Mississippi, S.B. 2113 (January 2022), North Dakota, H.B. 1508 (November 2021), Oklahoma, H.B. 1775 (January 2021), South Carolina, H.B. 4100, South Dakota, H. B. 1012 (January 2022), Tennessee, S.B. 2290 (February 2022), Texas, H.B. 3976 (March 2021), and Virginia, H.B. 127 (January 2022). Hereinafter Anti- CRT laws.

⁴ In August of 2022 I agreed to be the lead named plaintiff in *Pernell, et. al. v. Florida Board of Governors of the State University System, et. al.* Case No. 4:22cv304-MW/MAF. On November 17, 2022, Judge Mark Walker, United States District Court, issued a preliminary injunction barring the Florida Board of Governors of the State University System, from the enforcement of this act. As of this writing the State of Florida has appealed Judge Walker’s decision to the United States Court of Appeals, Eleventh Circuit. Because this is ongoing litigation, I have not discussed the issues presented by that case particularly as they relate to the First and Fourteenth Amendment.

linkage to other race-based suppression such as denial of voting rights, which have been recognized as basis for judicial intervention. It will examine that not only is this attack motivated by current resistance and response to racial disparity but also that it is linked to continued suppression of descendants of slaves who were forced to endure identical racial suffering.

The maintenance of a mindset built around the silencing of Black cries of injustice is a continuation of a “Plantation Mentality”⁵ that is part and parcel of the badges of slavery specifically denounced by the Thirteenth Amendment.

The article will explore the historical analysis of the Thirteenth Amendment and its application to both judicial doctrine and legislative power. This piece will conclude with the proposition that the Thirteenth Amendment is a source of both juridical and legislative remedy available today as a counter to the new attempt at badges of slavery.

The national war on learning about race and law

“Until the philosophy which hold one race Superior and another Inferior Is finally and permanently Discredited And Abandoned. Everywhere is war. Me say war”⁶

Bob Marley – “War” from Rastaman Vibration, 1976

Following the deaths of Trayvon Martin, George Floyd and Breonna Taylor⁷, and others, Americans, many white, began to confront racial truths that had been long denied. Like the media images of the Civil Rights movement of the 50’s and 60’s fire-hosing children, blowing-up churches and beating/killing those who simply ride, eat sleep and most of all, vote like other Americans. The death of these men and women where a stark contrast with the comfort zone of “Post Racialism” that many felt this nation had entered in the wake of the election of Barack Obama. Public opinion more and more began to recognize that perhaps black lives really did matter.

The spreading recognition that the legal system has failed to protect the lives of African Americans in many instances lead to a national outcry symbolized by Black Lives Matters. Counter racism measures ranged from Defund the Police to the abolition of no-knock warrants.

There was a response. A response rooted in racial fear that in part stemmed from the historic role of police and force as a protection from Black violence – a fear with deep roots in slavery

⁵ See, Laurie B. Green, *BATTLING THE PLANTATION MENTALITY: MEMPHIS AND THE BLACK FREEDOM STRUGGLE*, Chapel Hill (2007)

⁶ Based on the speech of Ethiopian Emperor Haile Selassie I, United Nations General Assembly, October 4, 1963

⁷ Professor Kimberle W. Crenshaw has long argued that the experience of Black women falling victim to police violence needs particular attention as a point of intersectionality. See, Crenshaw, et. al., *SAY HER NAME: RESISTING POLICE BRUTALITY AGAINST BLACK WOMEN*, African American Policy Forum, Center for Intersectionality and Social Policy Studies (January 25, 2016)

and Reconstruction and linked to the perceived ever-growing strength of growing political power among people of color, symbolized by the election of Obama.

The response was to formulate a dialogue and vision of racism centered around professed “post-racialism” and to characterize all expression of concern over institutionalized racism as out of date and an attempt to burden White America with responsibility for the actions of the past. This vision seeks to “return” American to a “halcyon” time where concerns of racially oppressed people were beneath notice and everybody knew and respected “their place”.

This dream of returning to a perceived past (whether it really ever existed or not) was capsulated in the political rhetoric of “Make America Great Again”. America was apparently “Great” when enslaved people knew their place and accepted the social order.

Chief among the organizations that sought to create this “retro-vision” is the Heritage Foundation. Founded in 1973 in order to advance conservative activism, it distinguished itself from the conservative American Enterprise Institute by including advocacy for the Christian right as well as anti-communism and neoconservatism.⁸ By 1981 the Heritage Foundation became a major policy maker for the Reagan administration.⁹

In December 2020 Jonathan Butcher and Mike Gonzalez of the Heritage Foundation published a position paper entitled *Critical Race Theory, the New Intolerance, and Its Grip on America*.¹⁰ Butcher and Gonzalez¹¹ direct their ire at Critical Race Theory claiming “CRT is well-established, driving decision-making according to skin color—not individual value and talent. As Critical Theory ideas become more familiar to the viewing public in everyday life, CRT’s intolerance becomes “normalized,” along with the idea of systemic racism for Americans, weakening public and private bonds that create trust and allow for civic engagement.”¹² This position seeks to further alarm its readers by somewhat dubiously asserting that “Critical Race Theory (CRT) is the child of Critical Theory (CT), or, to be more precise, its grandchild. Critical Theory is the immediate forebearer of Critical Legal Theory (CLT)”. This train of thinking invariably led to assertions that CRT is, in essence, a re-formulation of Marxism and Nietzschean doctrine.¹³

⁸ See, Jason Stahl, *RIGHT MOVES: THE CONSERVATIVE THINK TANK IN AMERICAN POLITICAL CULTURE SINCE 1945* (Univ. of North Carolina Press 2016)

⁹ See, Andrew Blasko, *REAGAN AND HERITAGE: A Unique Partnership*, Commentary, <https://www.heritage.org/conservatism/commentary/reagan-and-heritage-unique-partnership>

¹⁰ <https://www.heritage.org/node/24571991/print-display>

¹¹ Mike Gonzalez also authored *THE PLOT TO CHANGE AMERICA* (Encounter Books 2020) setting forth additional attacks on “identity politics” and articulates further opposition to “progressive anti-racism.”

¹² Id.

¹³ As has been noted by Professor Davis Theo Goldberg, the attempts by Butcher, Gonzalez and subsequently Christopher Rufo, a former Visiting Fellow for Domestic Policy Studies at the Heritage Foundation, the attempts to link CRT with Marxism and or Nietzsche fall victim to at least three criticisms; one, the assumption that the driving influence for CRT comes primarily from white German Jewish men and not from the intellectual activity of numerous Black, Brown and Asian men and women, two, that the neo-Marxist claimed to be the fount of CRT,

Christopher Rufo, who left the Heritage Foundation to become the Senior Fellow for the Manhattan Institute¹⁴ became the major spokesperson and author of the continued attack on Critical Race Theory. He also continued the strategy of broadening the attack to include equity, social justice, diversity and inclusion.¹⁵

Pursuing the agenda was consistent with the Butcher and Gonzalez position paper. The Heritage Foundation and the Manhattan Institute were successful in prevailing on President Donald Trump to adopt their anti- Critical Race Theory/ Anti-Diversity and incorporate such into issuing on September 22, 2020, an “Executive Order on Combating Race and Sex Stereotyping” which purported to reject “critical race theory” and following the logic of Rufo and his supporters, diversity and initiatives to support diversity.¹⁶

Although rejected and abolished by President Joe Biden on his first day in office,¹⁷ the Trump executive order formed the basis for actions across the nation aimed at a perceived threat and fear of Critical Race Theory and the discrediting of expressions of a racial perspective on the impact of law.¹⁸

Herbert Marcuse, Theodor Adorno, Max Horkheimer and Walter Benjamin largely focused their analysis on antisemitism with little to no discussion of racism, and three, in the principle writings underlying CRT, such as CRITICAL RACE THEORY: THE KEY WRITINGS THAT FORMED THE MOVEMENT, (Crenshaw, Gotanda, Peller, Ed. The New Press 1995), there is not one single reference to the claimed Neo-Marxist. See, David Theo Goldberg, WAR ON CRITICAL RACE THEORY, (Polity 1st edition (June 19, 2023))

¹⁴The Manhattan Institute, founded in 1977 describes its mission as a think tank to develop and disseminate new ideas that foster greater economic choice and individual responsibility. <https://manhattan.institute/about>

¹⁵ David Theo Goldberg, *Meet Christopher Rufo — leader of the incoherent right-wing attack on "critical race theory"*, Salon.com:

There is an obvious political strategy at work here: Renew the longstanding conservative hysteria over Marxism and communism by misreading CRT as substitutes for its terms. The goal is to set fire to the contemporary shift in American politics regarding race and racism unfolding since the George Floyd murder and BLM-inspired protests over a year ago.

<https://www.salon.com/2021/08/01/meet-christopher-rufo--leader-of-the-incoherent-right-wing-attack-on-critical-race-theory/>

¹⁶ In significant part, Section 2 (a) (4) described as “outlawed” concepts:

an individual should be discriminated against or receive adverse treatment solely or partly because of his or her race or sex; (5) members of one race or sex cannot and should not attempt to treat others without respect to race or sex; (6) an individual’s moral character is necessarily determined by his or her race or sex; (7) an individual, by virtue of his or her race or sex, bears responsibility for actions committed in the past by other members of the same race or sex; (8) any individual should feel discomfort, guilt, anguish, or any other form of psychological distress on account of his or her race or sex; or (9) meritocracy or traits such as a hard work ethic are racist or sexist, or were created by a particular race to oppress another race. The term “divisive concepts” also includes any other form of race or sex stereotyping or any other form of race or sex scapegoating.

¹⁷ *Executive Order On Advancing Racial Equity and Support for Underserved Communities Through the Federal Government*, January 20, 2021.

¹⁸ At least 15 states have enacted legislation to this effect: Arkansas, Senate Bill 627 (April 2021). Arizona, H.B. 2906 (June 2021), Florida, H.B. 7, Georgia, H.B. 1084 (January 2022), Iowa, House File 802 (March 2021), Idaho, H.B. 377 (April 2021), Kentucky, S.B.1 (January 2022), Mississippi, S.B. 2113 (January 2022), North Dakota, H.B.

The battlefield in this campaign goes beyond the classroom and into the voting booth. All of the states identified above (at best a partial list) as having introduced or enacted legislation targeting Critical Race Theory and the teaching of the historical significance of race in the development of law, have also enacted or introduced legislation aimed at restricting voting rights in ways detrimental to the ability of persons of color to express their will in the voting booth.¹⁹

1508 (November 2021), Oklahoma, H.B. 1775 (January 2021), South Carolina, H.B. 4100, South Dakota, H. B. 1012 (January 2022), Tennessee, S.B. 2290 (February 2022), Texas, H.B. 3976 (March 2021), and Virginia, H.B. 127 (January 2022)

¹⁹ As defined by the Brennan Center for Justice:

Legislation is categorized as restrictive if it contains one or more provisions that would make it harder for eligible Americans to register, stay on the voter rolls, or vote as compared to existing state law. Brennan Center for Justice at NYU Law https://www.brennancenter.org/our-work/research-reports/voting-laws-roundup-february-2023#footnoteref2_9me94rd.

The below chart is just a partial listing of the anti-voting rights legislative actions taken by those states that have also committed to suppressing Critical Race Theory from 2021 to date:

Anti CRT States that Have Introduced/Passed Voting Rights Restrictions

Arkansas	H.B. 1112, H.B. 1244, H.B.2358
Arizona	H.B. 2243, H.B.2492
Georgia	H.B. 1015, H.B. 1368
Iowa	S.B. 1166
Idaho	H.F. 590, H.S.B. 213
Kentucky	H.B. 301
Mississippi	H.B. 1510
North Dakota	H.B. 1289
Oklahoma	H.B. 364, H.B. 3365
South Carolina	S.B. 108
South Dakota	S.B. 112
Tennessee	H.B. 1251
Texas	H.B. 1026
Virginia	H.B. 1970
Florida	S.B. 524

Source: Brennan Center & NYU School of Law, State Voting Bills Tracker 2021- 2023

Silenced Like a Slave – When African American Communities are Forbidden to Speak Truth to Power

“[I]n regard to the ten thousand wrongs of the American slave, you would enforce the strictest silence, and would hail him as an enemy of the nation who dares to make those wrongs the subject of public discourse!”

- Frederick Douglass, *What to the Slave Is the Fourth of July?*²⁰

Punishing the enslaved African for speaking out against injustice has always been a hallmark feature of slavery. Typical of such suppression is the language from the Mississippi Slave Code:

[Imprisonment at hard labor for up to twenty-one years to the death penalty for] using language having a tendency to promote discontent among free colored people, or insubordination among slaves.”²¹

Professor William Carter documents, through the use of slave narratives, a history of the relationship between slavery and the need to suppress the enslaved’s expression of free thought and opposition to oppression.²² He relates the narrative of Charles Ball regarding the condition of slavery:

Throughout the whole journey, until after we were released from our irons, he had forbidden us to converse together beyond a few words in relation to our temporary condition and wants, [and] he rigidly enforced his edict of silence. I presume that the reason of this prohibition of all conversation was *to prevent us from devising plans of escape*.²³

Henry Clay Bruce recounts how he, after being falsely accused of riding the slave master’s horse to hard, was beaten not so much for the treatment of the horse but for having the temerity to dispute a white man’s word.²⁴ It is not insignificant to note that people of color are subject to punishment yet again, under the various anti-CRT enactments which are the subject of this

²⁰ Frederick Douglass, *The Constitution of the United States: Is It Pro-Slavery or Anti-Slavery?* (1860),

²¹ Code Miss. 1798 to 1848, ch. 37, art. 2, § 1 at sec. 32. See also, J. Clay Smith, Jr., *Justice and Jurisprudence and The Black Lawyer*, 69 NOTRE DAME L. REV. 1077, 1107 (1994)

²² See, William M. Carter, Jr., *The Second Founding and the First Amendment*, 99 TEX. L. REV. 1065 (2021)

²³ Id. at 1112-1113. [emphasis added] See also, CHARLES BALL, FIFTY YEARS IN CHAINS; OR, THE LIFE OF AN AMERICAN SLAVE 290-91 (1859) [hereinafter BALL, FIFTY YEARS IN CHAINS], <https://docsouth.unc.edu/fpn/ball/ball.html> [<https://perma.cc/6GRU-SM78>].

²⁴ Henry Clay Bruce, THE NEW MAN: TWENTY-NINE YEARS A SLAVE, TWENTY-NINE YEARS A FREE MANN (1895)

article. Tenure and job loss, and civil punishment²⁵ replace the whip and rod, but the impact is the same – at least for academics who would suggest disagreement with traditional white-dominated doctrine.²⁶ The result unfortunately, is like the fate suffered by Bruce, who in order to stop the beatings responded to the slave master question, “ will you have the impudence to dispute a white man’s word again?” with the answer “no”.²⁷

The sin of the slave was not just in disagreeing, but in having an opinion at all. As the narrative of James Pennington recounts regarding the beating of his father,

[The owner then] drew forth the cowhide from under his arm, fell upon [my father] with most savage cruelty, and inflicted fifteen or twenty severe stripes with all his strength, over his shoulders and the small of his back. As he raised himself upon his toes, and gave the last stripe, he said, “By the [Lord,] I will make you know that *I am master of your tongue as well as of your time!*”²⁸

Anne Clark, while a slave in Mississippi also witnesses the shooting death of her father for no greater sin than protesting a beating.²⁹

“Mastering” the slave’s tongue was a central tenet of slavery. Another prime example is the Alabama Slavery Code of 1833:

S42. If any slave or free person of color shall preach to, exhort, or harangue any slave or slaves, or free persons of color, unless in the presence of five respectable slave-holders, any such slave or free person of color so offending, shall, on conviction before any justice of the peace, receive, by order of said justice of the peace, thirty-nine lashes for the first offence, and fifty lashes for every offence thereafter; and any person may arrest any such slave or free person of color, and take him before a justice of the peace for trial: Provided, That the negroes so haranguing or preaching, shall be licensed thereto, by some

²⁵ Florida’s H.B. 7 commands the Board of Governors to “adopt regulations to implement this section as it relates to state universities.” § 1000.05(6)(b), Fla. Stat. (2022). Pursuant to this command the Florida Board of Governors enacted regulations which provided each university to follow certain investigatory protocols, including informing the Board of Governors through the Office of Inspector General if the university’s “investigation finds that an instruction or training is inconsistent with the university regulation, and “take prompt action to correct the violation by mandating that the employee(s) responsible for the instruction or training modify it to be consistent with the university regulation, and issue disciplinary measures where appropriate and remove, by termination if appropriate, the employee(s)” if they fail or refuse. *Board of Governors Regulation 10.005 (4)(a) 2-3.*

²⁶ In what is in essence a companion piece to H.B. & Florida in 2022 enacted Senate Bill 7044 allowing the State to remove tenure from faculty at state universities who continue to express “political viewpoints”, such as systemic racism, in the classroom that are opposed to state-endorsed doctrine.

²⁷ Carter, *Supra*, note 22 at 1098.

²⁸ *Id.* at 1101

²⁹ My poppa was strong. He never had a lick in his life. He helped the marster, but one day the marster says, ‘Si, you got to have a whoppin’ and my poppa says, ‘I never had a whoppin’ and you can’t whop me.’ An’ the marster says, ‘but I kin kill you,’ and’ he shot my poppa down. My mama tuk him in the cabin and put him on a pallet. He died.” *Interview by Federal Writers’ Project of the Works Progress Administration for the State of Texas with Mother Anne Clark, Formerly Enslaved Pers.*, in El Paso, Tex. (1937), <https://tile.loc.gov/storage-services/service/mss/mesn/mesn-161/mesn-161.pdf>

regular body of professing Christians immediately in the neighborhood, and to whose society or church such negro shall properly belong.³⁰

There are few images more ingrained in our 20th-21st Century popular cultural perception, regarding the enslaved Black Man speaking out against his captivity as strong as that presented in the 1997 film “Amistad”³¹. While perhaps more apocryphal than historically accurate in its recounting of dialogue, its central character Joseph Cinque, the Mende leader speaks the electrifying line;

“Give us, us free. Give us, us free. Give us, us free. Give us, us free. Give us, us free”³²

Regardless of whether Cinque ever uttered that immortal line, it is significant that whatever protest against enslavement was articulated by the Mende captives, it was soon lost in a legal battle that largely centered more on whether they were cargo, and if so, whose cargo were they.³³ Although ultimately the United States Supreme Court affirmed the federal district court prior finding that the Mende captives acted as freemen and that the Africans were entitled to take any measured necessary to secure their freedom, the Court did not do so in any way that acknowledged the right of slaves to protest their existence as purported slaves or the conditions of slavery.³⁴

“Mastering” the slave’s tongue was also a central tenet of slavery not only in the United States, but throughout the Diaspora as well. As Professor Marisa J. Fuentes notes regarding the violence

³⁰ John G. Akin, *A Digest of the Laws of the State of Alabama - 1833*, Alabama Department of Archives and History, Montgomery, Alabama. <https://users.wfu.edu/zulick/340/slavecodes.html>

³¹ The 1997 film recounts events leading up to the United States Supreme Court decision in *United States v. Schooner Amistad*, *Infra*, note 28. On June 27, 1839, the Spanish ship The Amistad left the port of Havana, Cuba, with 53 African slaves on board. During the voyage, there was an uprising in which the slaves killed the captain and took possession of the ship. On August 26, Lieutenant Thomas Gedney, of the American ship Washington, discovered the Amistad off the Long Island shore and brought all persons involved into the district court of Connecticut. Two passengers, Ruiz and Montez, claimed the alleged slaves were their property and requested the relief of having their property released to them. The alleged slaves argued that they were native-born, free Africans who had been unlawfully and forcibly kidnapped to be sold as slaves.

³² There appears to be no surviving text as to what, if anything, the Mende defendants actually said during their trial, in large part because anything said was in Mende, with no authenticable translation available. Nonetheless, the New York Sun newspaper published on August 31, 1839, a lithograph purporting to present a portrait of Cinque with an accompanying translation of a speech to his fellow Mende captives while on board the Amistad which states:

"Brothers, we have done that which we purposed, our hands are now clean for we have Striven to regain the precious heritage we received from our fathers. . . . I am resolved it is better to die than to be a white man's slave . . ."

Library of Congress Prints and Photographs Division Washington, D.C. 20540 USA
<http://hdl.loc.gov/loc.pnp/pp.print>

³³ *Infra*, note 34.

³⁴ See, *United States v. Schooner Amistad*, 40 U.S. (15 Pet.) 518 (1841)

visited upon slave women in the Caribbean, “shrieks and cries are a rhetorical genre of the enslaved ... the sound of someone wanting to be heard”.³⁵

³⁵ Marisa J. Fuentes, *DISPOSSESSED LIVES: ENSLAVED WOMEN, VIOLENCE AND THE ARCHIVE*, Univ. of Penn. Press, 143 (2016)

The Birth of Badges of Slavery

“The man born and bred a slave, even if freed, never loses wholly the feeling or manner of a slave.”

Mary Clemmer Ames, *Outlines of Men, Women, and Things*³⁶

Slavery was formally abolished with the ratification and proclaiming³⁷ of the Thirteenth Amendment to the United States Constitution in 1865³⁸. But as soon discovered, beyond ending “chattel slavery”³⁹ the spirit of the Thirteenth Amendment, as well as its extensive legislative history made it clear that more than physical freedom was encompassed by its language.⁴⁰ In 1883 the United States Supreme Court established that the Thirteenth Amendment was intended to abolish not only chattel slavery but the badges and incidents of slavery as well.⁴¹

In *The Civil Rights Cases*⁴² various plaintiffs described as “persons of color” or “colored” brought actions pursuant to the 1875 Civil Rights Act⁴³, against various private businesses for denial of services based on race regarding admission to theaters, cabs, cars, and inns. After plaintiffs prevailed under the act regarding criminal charges, the defendants on appeal claimed the Civil Rights Act was an unconstitutional use of Congressional power as provided in the Thirteenth and Fourteenth Amendment.

While concluding that any Fourteenth Amendment claim would require the presence of state action not present in the case⁴⁴, the Court went on to hold that in addition to ending chattel

³⁶ Mary Clemmer Ames, *OUTLINES OF MEN, WOMEN, AND THINGS*, Hurd and Houghton (1873)

³⁷ Although President Abraham Lincoln emancipation proclamation was effective on January 1, 1863, the confederate states were slow to acknowledge the end of slavery and the last of such states, Texas, was forced to acknowledge slavery’s end by the arrival, on June 19, 1865, of General Gordon Granger and his presenting of Lincoln’s proclamation, just six months prior to the effective date of the Thirteenth Amendment.

³⁸ Thirteenth Amendment:

Section 1

Neither slavery nor involuntary servitude, except as a punishment for crime whereof the party shall have been duly convicted, shall exist within the United States, or any place subject to their jurisdiction.

Section 2

Congress shall have power to enforce this article by appropriate legislation.

³⁹ Chattel slavery generally refers to the concept that enslaved people were the personal property of their owners for life, a source of labor or a commodity that could be willed, traded or sold like livestock or furniture.

⁴⁰ See, William M. Carter, *Race, Rights and the Thirteenth Amendment: Defining the Badges and Incidents of Slavery*, 40 U.C. DAVIS L. REV. 1311, 1324 (2007)

⁴¹ *The Civil Rights Cases*, 109 U.S. 3 (1883).

⁴² *United States v. Stanley, United States v. Ryan, et al.*, *Id.* note 35

⁴³ 18 St. 335

⁴⁴ *Supra*, note 41 at 20. As note by Prof Carter.

The Court, however, held that the Civil Rights Act of 1875 exceeded Congress’s Thirteenth Amendment authority by prohibiting segregation in places of public accommodation. The Court believed that

slavery the Thirteenth Amendment empowered Congress to “pass all laws necessary and proper for abolishing all badges and incidents of slavery”⁴⁵.

While the narrow scope of badges of slavery adopted by the Court in the *Civil Rights Cases* was later significantly broadened by *Jones v. Alfred Mayer Co.*,⁴⁶ the recognition of the concept of badges and incidents of slavery was based on a long history.⁴⁷ Since at least the fifteenth century the term “ incidents of slavery” has acquired a meaning referring to the legal consequences of the status of slavery, such as inability to own property or to hold office.⁴⁸

In 1866, United States Supreme Court Justice Noah Haynes Swayne, riding circuit, wrote the District Court decision in *United States v. Rhodes*.⁴⁹ In *Rhodes* several White men were accused of burglarizing the home of Nancy Talbot, an African American. Pursuant to Kentucky law, Talbot was precluded from testifying, despite being the victim of the crime, because Black Kentucky citizens were deemed incompetent to testify in court because of race.⁵⁰ The refusal to allow Talbot to testify because of race was charge as a violation of the Civil Rights Act of 1866.⁵¹ This case was the first test of Congressional Power under Section 2 of the Thirteenth Amendment.⁵²

In concluding that the indictment was sufficient, and that the circuit court might take jurisdiction, under the Civil Rights Act, Swayne stated:

Slaves were imperfectly, if at all, protected from the grossest outrages by the whites. Justice was not for them. The charities and rights of the domestic relations had no legal existence among them. The shadow of the evil fell upon the free blacks. They had but few civil and no political rights in the slave states. Many of the *badges* of the bondman's degradation were fastened upon them⁵³

By equating testimonial incompetency because of race with “badges of degradation”, Swayne recognized that the badges of slavery involved more than just the existence of slave status itself. Talbot, a free Black woman was denied the protection of the Thirteenth Amendment not because

congressional power under the Amendment was limited to enforcing equality of “civil freedoms,” such as the right to make contracts or engage in judicial proceedings, but did not extend to “adjust[ing] what may be called the social rights of men and races in the community,” such as the integration of privately operated facilities. *Supra* note 34 at 1325, note 37

⁴⁵ *Supra*, note 41 at 20.

⁴⁶ 392 U.S. 409 (1968)

⁴⁷ See George A. Rutherglen, *The Badges and Incidents of Slavery and the Power of Congress to Enforce the Thirteenth Amendment*, in *THE PROMISES OF LIBERTY: THE HISTORY AND CONTEMPORARY RELEVANCE OF THE THIRTEENTH AMENDMENT* 163 (Alexander Tsesis ed., 2010)

⁴⁸ See, George M. Stroud, *A SKETCH OF THE LAWS RELATING TO SLAVERY IN THE SEVERAL STATES OF THE UNITED STATES OF AMERICA* (2d ed. 1856)

⁴⁹ 27 F. Cas. 785 (D. Ky. 1866)

⁵⁰ Ky. Rev. Stat. ch. 107, sec. 1 (Stanton 1867)

⁵¹ The Civil Rights Act of 1866 (14 Stat. 27–30. The Act declared all persons born in the United States to be citizens, "without distinction of race or color, or previous condition of slavery or involuntary servitude."

⁵² See, Jennifer Mason McAward, *Defining the Badges and Incidents of Slavery*, 14 *JOURNAL OF CONSTITUTIONAL LAW* 561,578 (2012).

⁵³ 27 F. Cas. At 793 (emphasis added)

a formal incident of actual slavery but because of the pernicious consequence of African Americans once having been slaves.

Of particular significance to this article, Justice Swayne's language speaks to the connection between the African American need and desire to be heard as to systemic racial injustice and badges of slavery. This point is further made in by Justice Joseph P. Bradley, joined by Justice Swayne in dissent, six years later in *Blyew v. United States*.⁵⁴

Blyew and Kennard claimed that no Black witness could testify against them pursuant to the Kentucky statute which stated:

That a salve[sic], negro, or Indian, shall be a competent witness in the case of the commonwealth for or against a salave [sic], negro, or Indian, or in a civil case to which only negroes or Indians are parties, but in no other case.'

The defendants objected to the removal of the case to federal court pursuant to the Civil Rights Act of 1866 because the act provided that federal court jurisdiction was premised on "all causes, civil and criminal, affecting persons who are denied or cannot enforce in the courts of the State or locality where they may be, any of the rights given by the act (among which is the right to give evidence, and to have full and equal benefit of all laws and proceedings for the security of person and property as is enjoyed by white citizens)."⁵⁵

In dissenting from the majority opinion that "affecting persons" was limited to instances where the defendant was Black, Bradley, joined by Swayne, argued:

To deprive a whole class of the community of this right, to refuse their evidence and their sworn complaints, is to brand them with a *badge of slavery*; is to expose them to wanton insults and fiendish assaults; is to leave their lives, their families, and their property unprotected by law.⁵⁶

⁵⁴ 80 U.S. (13 Wall.) 581 (1871). This was the first time that the United States Supreme addressed the Kentucky statute suppressing Black witnesses, and the Circuit Court opinion, by Swayne, in *Rhodes* rejecting the viability of the Kentucky statute and affirming the federal court's power under the Civil Rights Act of 1866 to hear such claims. The fact pattern of *Blyew* is a horrific example of racial violence that is as atrocious as any historic account of racial brutality. Two white men, Blyew and Kennard entered the home of an African American family named Foster. Following a dispute between the white men and the Fosters over the housing of a white woman companion, the white men attacked the Foster family with an axe killing four family members and injuring others including children. The bodies were then hacked into pieces, including Jack Foster, his wife Sallie and his blind grandmother. Richard the 16-year-old son escaped immediate death by hiding under the body of his father but later died his injuries. Two other children Laura (age 8) and Amelia (age 6) survived but Amelia suffered axe wounds to the head.

The testimony of Blyew and Kennard revealed that a significant part of the motivation for the monstrous violent acts committed was that Kennard believed "there would soon be another war about the niggers; that when it did come, he intended to go to killing niggers, and he was not sure that he would not begin his work of killing them before the war should actually commence." 80 U.S. 581 at 585. See, in general, Leon A. Higginbotham Jr, *SHADES OF FREEDOM: RACIAL POLITICS AND PRESUMPTIONS OF THE AMERICAN LEGAL PROCESS*. Oxford University Press (1998). pp. 79–80.

⁵⁵ 80 U.S. 581

⁵⁶ *Id.* at 599 (emphasis added).

Although the term “Badges of Slavery” has not been always amenable to precise definition, its further meaning was addressed by the Court in *Jones v. Alfred Mayer Co.*⁵⁷

In *Jones*, plaintiffs sought relief under 42 U.S.C. 1982⁵⁸ based on the refusal of the defendant, a private company, to sell them a home because the Joneses were an inter-racial married couple. The issue of the act’s application to private entities, was bound to the power of Congress to enact 1982 pursuant to the section 2 of the Thirteenth Amendment. This was an opportunity for the Court to address its very narrow prior holding in *Hodges v. United States*⁵⁹. In *Hodges* the United States Supreme Court declared that the Thirteenth Amendment did not empower Congress to pass the Civil Rights Act of 1866 because congressional power under section 2 of the Thirteenth Amendment was limited to eradication of slavery and not its badges and incidents.⁶⁰

The *Jones* court overruled *Hodges* and went on to adopt an expansive nature of the Thirteenth Amendment, to include not only the power to enact laws abolishing the actual condition of slavery but “all laws necessary and proper for abolishing all badges and incidents of slavery in the United States”⁶¹

The inclusion of “badges of slavery” with “incidents of slavery” was enhanced by footnote to the opinion which declared that congressional power extended also to include elimination of the last “vestiges” of slavery.⁶² Additionally, the Court concluded that “when racial discrimination

⁵⁷ *Supra*, note 46.

⁵⁸ “All citizens of the United States shall have the same right, in every State and Territory, as is enjoyed by white citizens thereof to inherit, purchase, lease, sell, hold, and convey real and personal property.”

⁵⁹ 203 U.S. 1 (1906). Various white private citizens of Arkansas were indicted under the Civil Rights Act of 1866 for threatening and harassing African American workers at a sawmill in order to drive the Black workers away from employment. Such conduct of intimidation was part of violent vigilante movement prevalent in the late 19th Century – early 20th Century known as “Whitecapping”. Arising after the Civil War, Whitecapping was associated with poor white hate groups such as the Ku Klux Klan, the Night Riders and the Bald Knobbers. Through violence and intimidation, Whitecappers sought to drive African American and Mexican Americans to abandon their homes and property as well as jobs, that Whitecappers believed should be the province of white men. Whitecapping became so widespread that federal officials at the state level, in this case including Arkansas, sought legal action to stop the practice once it had spread to intimidation of merchants and businesses. Whitecappers often responded to these efforts at imposing legal restraint by using connections with prominent lawyers and officials to defend them. In *Hodges* the defendants were represented by the lieutenant governor and a candidate running for state prosecutor. *See in general*, William Holmes, “*Whitecapping: Agrarian Violence in Mississippi, 1902–1906.*” 35 THE JOURNAL OF SOUTHERN HISTORY 165 (1969)

⁶⁰ *Id.* at 18

⁶¹ *Supra*, note 46 at 439.

⁶² “Whatever the present validity of the position taken by the majority on that issue—a question rendered largely academic by Title II of the Civil Rights Act of 1964, 78 Stat. 243 (see *Heart of Atlanta Motel v. United States*, 379 U.S. 241, 85 S.Ct. 348, 13 L.Ed.2d 258; *Katzenbach v. McClung*, 379 U.S. 294, 85 S.Ct. 377, 13 L.Ed.2d 290)—we note that the entire Court agreed upon at least one proposition: The Thirteenth Amendment authorizes Congress not only to outlaw all forms of slavery and involuntary servitude but *also to eradicate the last vestiges and incidents* of a society half slave and half free, by securing to all citizens, of every race and color, “the same right to

herds men into ghettos and makes their ability to buy property turn on the color of their skin, then it too is a relic of slavery⁶³.

This expanded scope of Thirteenth Amendment coverage does create a need to perhaps define and distinguish, particularly for this article, between four concepts. As noted earlier, “incidents of slavery” was largely associated with the legal consequences of the status of slavery, such as inability to own property or to hold office.⁶⁴ “Relic of slavery” has been associated with “something survived the passage of time, especially an object or custom whose original culture has disappeared,⁶⁵ while a “vestige of slavery” might more properly be associated with a “visible trace, evidence or sign of something that once existed but exists no more”⁶⁶

Defining “badges of slavery” as something different from “incidents”, “vestiges” or “relics” requires an understanding that as used by the courts and the legislature, the terms existence can only be understood as metaphorical.⁶⁷ As Rutherglen points out to ascribe a literal definition to the Court’s use of “badges of slavery” would render the term meaningless in a post-slavery context.⁶⁸ A more realistic meaning of “badge of slavery” as used by the Court in *Jones*, and in courts since, may be that which is proposed by McAward. Based on the historical and structural usage of the term, she proposes that “badges of slavery” are those actions, be they private or public, which are based on race or previous conditions of servitude, which mimic the laws of slavery and have the potential to lead to the *de facto* re-enslavement.⁶⁹

Such a standard is consistent with *Jones*. The inability to own or contract for ownership of land because of race, is part and parcel of slavery.

Post – *Jones* examination of what is meant by badges of slavery, particularly in lower courts, builds on the metaphoric analysis and link the use of the phrase to its historic context. In *Pennsylvania v. Local Union No. 542*⁷⁰ Judge Higginbotham granted injunctive relief regarding a petition to stop harassment, intimidation and a course of violence against African Americans in

make and enforce contracts, to sue, be parties, give evidence, and to inherit, purchase, lease, sell and convey property, as is enjoyed by white citizens.” 392 U.S. note 78 (emphasis added)

⁶³ 392 U.S. 442-443.

⁶⁴ Sketch, *supra*, note 48.

⁶⁵ McAward, *supra*, note 52 at 592.

⁶⁶ *Id.*

⁶⁷ See, George Rutherglen, *supra*, note 40.

⁶⁸ “Taken literally, it means a distinctive device, emblem, or mark . . . worn as a sign of office, such as a sheriff’s badge. Figuratively, it is a “distinguishing ‘sign,’ emblem, token, or symbol of any kind, as in *The Red Badge of Courage*, the famous novel about the Civil War. Eliminating the literal badges of slavery makes no sense in a system in which slaves did not wear badges. The obvious analogue to literal badges in American slavery, of course, was dark skin and the other physical characteristics of African-American slaves. Yet this analogy cannot yield a literal sense of “badges of slavery,” since Congress is powerless to eliminate the physical characteristics of race. What it can act upon, of course, are the social consequences of race, but these are badges of slavery only in a figurative sense.” *Id.* at page 2

⁶⁹ McAward, *supra* note 52 at 630.

⁷⁰ 347 F. Supp. 268 (E.D. Pa. 1972)

their pursuit of a lawsuit against a local union for discrimination. In granting an injunction *pendente lite* Judge Higginbotham stated:

Those who are not students of American racial history, might ask: “What does the beating of black litigants in this case have to do with the ‘badges and incidents’ of slavery? How can the attitudes of defendants be related to the institution of slavery which was eradicated more than 100 years ago?” The answer is that these racist acts are as related to the incidents of slavery as each roar of the ocean is related to each incoming wave. *For slavery was an institution which was sanctioned, sustained, encouraged and perpetuated by federal constitutional doctrine. Today's conditions on race relations are a sequelae and consequence of the pathology created by this nation's two and a half centuries of slavery.*⁷¹

Judge Wisdom’s analysis in *Williams v. City of New Orleans*⁷² follows a similar line of reasoning.

In *Williams* a class of black applicants and members of city police department complained of racially discriminatory policies in selection, training, and promotion of city police officers. Concurring in part and dissenting, in part, from with the majority conclusion that Title VII does not bar race-based affirmative action, but that the district court did not abuse its discretion in rejecting a proposed consent decree, Judge Wisdom declared that a badge of slavery occurs whenever “When a present discriminatory effect upon blacks as a class can be linked with a discriminatory practice against blacks as a race under the slavery system”.⁷³

McAward sums up the Higginbotham and Wisdom position as providing for a three-part test; (1) does the purported “badge” target African Americans as a class, (2) does the purported “badge” label African Americans as inferior, and (3) is there a historical link between the purported badge and slavery or its aftermath.⁷⁴

If “badge of slavery” is a metaphor for actions consistent with the McAward standard that describes the imposition on African Americans of burdens of inferiority based on the historical concepts derived from slavery, how should such a basic concept of Thirteenth Amendment protection impact 21st century efforts, such as those described here? Is forcing African Americans once again into silence, out of fear of retribution, when those in that community seek to protest, or even point out, systemic racism the new “badge of slavery”?

⁷¹ Id. at 299

⁷² 729 F. 2d 1554 (5th Cir. 1984)

⁷³ Id. at 1577.

⁷⁴ McAward, *supra*, note 52 at 600.

The New Badge of Slavery

“[T]he Florida Department of Education (FDOE) does not approve the inclusion of the Advanced Placement (AP) African American Studies course in the Florida Course Code the content of this course ... lacks educational value.” – Letter from the Florida Department of Education, January 12, 2023

“When you devalue my history, and say it lacks educational merit, that is demeaning to us,” - Rev. R. B. Holmes, Jr., Pastor of Bethel Missionary Baptist Church, Tallahassee Florida, January 23, 2023

In the wake of *Jones*, it is not only clear that Congress has the constitutional power to legislate for the elimination of badges of slavery⁷⁵, but has also the power to prophylactically define what are the badges of slavery⁷⁶.

The State of Florida decision to declare African American Studies to be without educational value,⁷⁷ combined with the legislation describe above, which prohibits the teaching of Critical

⁷⁵ In *Jones* the Court stated:

“Surely Congress has the power under the Thirteenth Amendment rationally to determine what are the badges and the incidents of slavery, and the authority to translate that determination into effective legislation.” 392 U.S. at 440. Additionally, the court recognized that congressional action pursuant to the Thirteenth Amendment was only to rational basis analysis. See, George Rutherglen, *supra*, note 47..

In light of the “appropriate legislation” language in section 2 of the Thirteenth amendment, congressional power to achieve the legitimate ends of the Amendment was much like the *McCulloch v. Maryland*, 17 U.S. 316 (1819) determination of congressional power under the Necessary and Proper Clause,) United States Constitution Art. I, Section 8)

⁷⁶Jennifer McAward, *Congressional Authority to Interpret the Thirteenth Amendment: A Response to Professor Tsesis*, 71 MARYLAND LAW REV. 60, 63 (2011), [The Thirteenth Amendment based legislation can be prophylactic “in the sense that it concerns conduct that does not independently violate Section 1 of the Thirteenth Amendment, but instead infringes on certain core civil rights.”. See also, Darrell A.H. Miller, *White Cartels, The Civil Rights Act Of 1866, and The History of Jones V. Alfred H. Mayer Co.*, 77 FORDHAM LAW REV. 999, 1004 (2008),

⁷⁷ The January 12, 2023, letter from The Office of Articulation, Florida Department of Education, to the director of the College Board Florida Partnership states:

Please allow this letter to serve as confirmation that the Florida Department of Education (FDOE) does not approve the inclusion of the Advanced Placement (AP) African American Studies course in the Florida Course Code Directory and Instructional Personnel Assignments (adopted in State Board of Education Rule 6A-I.09441, Florida Administrative Code). As presented, the content of this course is inexplicably contrary to Florida law and significantly lacks educational value.

The College Board is a non-profit organization that connects students to college success and opportunity. See, <https://about.collegeboard.org/>. The College Board's Advanced Placement Program (AP) is an extensive program that offers high school students the chance to participate in what the College Board describes as college-level classes, reportedly broadening students' intellectual horizons and preparing them for college work. It also plays a large part in the college admissions process, showing students' intellectual capacity and genuine interest in learning. See, <https://apcentral.collegeboard.org/about-ap/what-ap-stands-for>

Race Theory,⁷⁸ imposes a cone of silence over the descendants of slaves that in practical ways harkens back to the suppression of protest through speech detailed above, as part of the daily life of the slave.⁷⁹

The actions of Florida, Arkansas and at least the twenty other states cited earlier,⁸⁰ demonstrate that the 21st century has introduced new badges of slavery.

Without a critical perspective on history “there is no basis for comprehensive advocacy efforts for racial and economic justice”⁸¹ in order combat the legacy of slavery. The linkage between speaking out on conditions and aftermaths associated with slavery has been so significant that in the past 25 years at least eleven National Book Awards have gone to historical or historical fiction works on the Black experience and the consequences of slavery.⁸²

Arkansas has now joined Florida. On August 14, 2023, the Arkansas Education Department announced that it will not allow credit for AP African American Studies. See, <https://apnews.com/article/college-board-advanced-placement-african-american-arkansas-74a5e3199469bd188c7c99a0cf6c7285>. The Arkansas decision is particularly ironic when it is remembered that Little Rock Arkansas is where *Brown v. Board of Education of Topeka*, 347 U.S. 483 (1954) began. A response from the Arkansas Legislative Black Caucus speaks to the significance of this suppression of the ability of the Black community to both learn about speak out against the legacy of slavery:

“This further perpetuates the marginalization of African Americans and denies all students the opportunity to learn about the unique history and experiences of our community.”

<https://www.cnn.com/2023/08/15/us/arkansas-ap-black-history-reaj/index.html#:~:text=Students%20in%20Arkansas%20public%20high,officials%20told%20districts%20last%20week.>

⁷⁸ Supra, note 2.

⁷⁹ Florida and Arkansas are somewhat unique in its targeting all African American history as lacking educational value. However, a significant number of states, including those cited earlier, have either enacted or introduced for consideration, provisions that would effectively bar African American history within the breath of broad, vague language that would prohibiting instruction concerning “divisive” concepts including race. See, for example,

⁸⁰ Supra, note 3.

⁸¹ Shriver Center on Poverty Law, *Attacks on Critical Race Theory Undermine Advocacy for Racial and Economic Justice*, June 28, 2022, <https://www.povertylaw.org/article/attacks-on-critical-race-theory-undermine-advocacy-for-racial-and-economic-justice/>

⁸² List of National Book Award Winners since 1998 centered on the African American experience and the aftermath of slavery:

- 2022 – Imani Perry, SOUTH TO AMERICA
- 2021 – Jason Mott, HELL OF A BOOK
- 2021 – Tiya Miles, ALL THAT SHE CARRIED: THE JOURNEY OF ASHLEY’S SACK, A BLACK FAMILY KEEPSAKE
- 2020 – Les Payne and Tamara Payne – THE DEAD ARE ARISING: THE LIFE OF MALCOLM X
- 2019 – Sarah M. Bloom, THE YELLOW HOUSE
- 2018 – Jeffrey C. Stewart, THE NEW NEGRO: THE LIFE OD ALAIN LOCKE
- 2016 - Colson Whitehead, THE UNDERGROUND RAILROAD
- 2016 – Ibram X. Kendi, STAMPED FROM THE BEGINNING
- 2013 – James McBride, THE GOOD LORD BIRD
- 2004 – Kevin Boyle, ARC OF JUSTICE
- 1998 – Edward Ball, SLAVES IN THE FAMILY

See, National Book Foundation; National Book Awards by Year, <https://www.nationalbook.org/national-book-awards/years/>

Yet the silencing of those voices, or just as importantly, silencing the teaching and discussion of those voices, is not only the suppression of free speech when done by legislative fiat, but also imposing a “plantation mentality”⁸³ “of intimidation.

Such threatened silencing has caused at least one writer to ponder whether the voice of such a preeminence as Frederick Douglass might not be relegated to pre-emancipation silence.⁸⁴

This new badge of slavery falls within the pattern of concern addressed by post-*Jones* courts. With a focus on “spectacle[s] of slavery unwilling to die,”⁸⁵ the United States Supreme Court has discussed the Thirteenth Amendment in fairly broad terms.⁸⁶ For example, the expanse of badges of slavery has included blocking African Americans from traveling on public highways⁸⁷.

Given the history of interpretation of “badges of slavery”, and in order to place the suppression of learning about, or expressing concern about, the role of race in law, as a badge of slavery, in its proper perspective, requires understanding and acceptance of the concept that badges of slavery is a metaphoric descriptor not limited to the original concept of formal abolition of chattel slavery.⁸⁸ As discussed earlier, if the Thirteenth Amendment is to have any modern-day context, the conceptualizing “badges of slavery” as a metaphor is both necessary and obvious.⁸⁹ The extent of the metaphor, when applied to 20th, now 21st century usage, generates no small amount of ambiguity and at least two schools of thought – restrictive and expansive, as to current application.

The debate, as described by Serafin, is tied largely to whether the meaning of “badges of slavery” is to be viewed narrowly through a historical lens which views the concept as containing only practices “that threatened to reimpose chattel slavery or its *de facto* equivalent.”⁹⁰ Serafin cites the works of George Rutherglen⁹¹, Jennifer Mason Award⁹² and William Carter, Jr.⁹³ as supportive of this narrow view which if applied would effectively limit “badges of slavery” to symbols of the imposition of actual, physical slavery.⁹⁴

⁸³ Plantation Mentality – A mentality in which society is divided into a ruling class and a worker class along racial lines, See, in general, Laurie B. Green, *BATTLING THE PLANTATION MENTALITY*, supra, note 5.

⁸⁴ See, Walter Rhein, *Opinion: Will Anti-CRT Laws Censor the Work of Frederick Douglass?*, <https://original.newsbreak.com/@walter-rhein-563121/2919509345893-opinion-will-anti-crt-laws-censor-the-work-of-frederick-douglass>

⁸⁵ *Jones*, supra note 46 at 445.

⁸⁶ Johnathan Markovitz, *A Spectacle of Slavery Unwilling to Die: Curbing Reliance on Racial Stereotyping in Self-Defense Cases*, 5 UNIV. CAL-IRVINE L. REV. 873

⁸⁷ *Griffin v. Breckenridge*, 403 U.S. 88 (1971)

⁸⁸ See, Nicholas Serafin, *Redefining the Badges of Slavery*, 56 U. RICH. L. REV. 1291 (2022)

⁸⁹ Supra, note 67

⁹⁰ Serafin, supra, note 88, at 1293.

⁹¹ Supra, note 47.

⁹² Supra, note 52.

⁹³ William M. Carter, Jr., *A Thirteenth Amendment Framework for Combating Racial Profiling*, 39 HARV. C.R.-C.L. L. REV. 17 (2004)

⁹⁴ As Serafin states:

The contrasting expansive view looks at the concept of badges of slavery in a modern context that refers “to state actions or social customs that stigmatized subordinate social groups.”⁹⁵ This understanding of the metaphor is rooted not only in the legal history but the larger public meaning of the term that may well have influenced the drafters of the Thirteenth Amendment and therefore serve as a more realistic perception of the intended scope of Congressional power under section 2.

Without taking the expansive view, the “badges of slavery” concept within the Thirteenth Amendment becomes virtually useless in the modern context. Its literal meaning would be a “distinctive device, emblem, or mark ... worn as a sign.”⁹⁶ Translated to the slavery experience the true “badge of slavery” would be skin color and those practices that threatened to reimpose chattel slavery or its *de facto* equivalent.

Such an approach has little traction in the 21st century. Subjugation of people of color, equally as pernicious as chattel slavery can now be accomplished without assertion of physical ownership of persons against their will or symbolizing such. It is these less literal “badges of slavery” that the modern perspective recognizes and in cases such as *Pennsylvania v. Local Union No. 542*⁹⁷ (local union discrimination) and *Williams v. City of New Orleans*⁹⁸ (racially discriminatory policies in selection, training, and promotion of city police officers) discussed earlier.

Exploration of the expansive view of badges of slavery by courts have been limited. However, scholars have not so reluctant. Akhil Reed Amar argues that raced-based hate speech should be considered a badge of slavery.⁹⁹ Professor Amar suggests that a more effective and alternative basis of analysis in *R.A.V. v. City of St. Paul*¹⁰⁰ might the Thirteen Amendment probation on “badges of slavery”.

In *R.A.V.*, the petitioner R.A.V., after allegedly burning a cross on a black family's lawn was charged with a violation of a St. Paul Minnesota ordinance which prohibits the display of a symbol which one knows or has reason to know “arouses anger, alarm or resentment in others on the basis of race, color, creed, religion or gender.” The Court held the ordinance invalid under

According to the restrictive interpretation, the badges metaphor, as a piece of political rhetoric, first circulated in the speeches and writings of American abolitionists and republican politicians, for whom the badges metaphor primarily referred to the public association of African American skin color with chattel slavery. For example, “in an argument before the Supreme Court in 1843, a lawyer for a slave seeking freedom ... offered the following observation about American slavery: ‘Colour in a slaveholding state is a badge of slavery. It is not so where slavery does not exist.’” Similarly, during Congressional debates over the Civil Rights Act of 1866, Senator James Harlan of Iowa, describing the Roman practice of slavery, noted that “[c]olor at Rome was not even a badge of degradation. It had no application to the question of slavery.

Supra, note 88 at 1297-1298

⁹⁵ Serafin, supra, note 88 at 1293.

⁹⁶ See, Rutherglen, supra, note 47.

⁹⁷ Supra, note 70.

⁹⁸ Supra, note 72.

⁹⁹ See Akhil Reed Amar, *The Case of the Missing Amendments: R.A.V. v. City of St. Paul*, 106 HARV. L. REV. 124, 155 (1992)

¹⁰⁰ 505 U.S. 377 (1992)

the First Amendment, on its face because "it prohibits otherwise permitted speech solely on the basis of the subjects the speech addresses."¹⁰¹

Amar suggests that a more appropriate way to consider the constitutionality of the ordinance was not through "viewpoint discrimination", proscribed by the First Amendment, but through the Thirteenth Amendment's ban on badges of slavery. The suppression of race-based hate speech, when viewed through the lens of the Thirteenth Amendment is justifiably different from First Amendment-only attention. He states;

[T]he majority failed to consider whether the Reconstruction Amendments might provide a principled basis for such distinctions. The minority in *R.A.V.* seemed more willing to allow hate-speech regulations specifically tailored to protect "groups that have long been the targets of discrimination."¹⁰²

When looked at in the context of badges of slavery racist pejoratives aimed at African Americans and the burning of crosses, ceases to be merely objectionable viewpoints but falls into the historical context association with conditions of slavery properly subject to prohibition under the Thirteenth Amendment.¹⁰³

Alexander Tsesis's, *Confederate Monuments as Badges of Slavery*¹⁰⁴ makes the case for viewing confederate monuments as vestiges of the slavery. "They represent a lost political and military cause, fought against the Union in an effort to retain a system of chattel property in humans."¹⁰⁵

Racial profiling when viewed in the context of the history of slavery, is argued by William M. Carter to be a badge of slavery.¹⁰⁶ Regarding determining suspicion of criminal conduct by the color of an individual's skin Carter states:

¹⁰¹ The 9-0 majority stated;

"The ordinance, even as narrowly construed by the State Supreme Court, is facially unconstitutional because it imposes special prohibitions on those speakers who express views on the disfavored subjects of "race, color, creed, religion or gender." At the same time, it permits displays containing abusive invective if they are not addressed to those topics. Moreover, in its practical operation the ordinance goes beyond mere content, to actual viewpoint, discrimination. Displays containing "fighting words" that do not invoke the disfavored subjects would seemingly be useable ad libitum by those arguing in favor of racial, color, etc., tolerance and equality, but not by their opponents."

505 U.S. at 378

¹⁰² Amar, supra note 99 at 126.

¹⁰³ Amar states:

The Thirteenth Amendment's abolition of slavery and involuntary servitude speaks directly to private, as well as governmental, misconduct; indeed, it authorizes governmental regulation in order to abolish all of the vestiges, "badges and incidents" of the slavery system. The [Court] could well have argued that the burning cross erected by *R.A.V.* was such a badge.

Id. at 155.

¹⁰⁴ 108 KY. L.J. 695 (2020)

¹⁰⁵ Id. at 708.

¹⁰⁶ See, William M. Carter, Jr., A Thirteenth Amendment Framework for Combating Racial Profiling, 39 HARV. C.R.-C.L. L. REV. 17 (2004)

African Americans continue today to carry this “badge” or stigma arising from slavery. Racial profiling depends on the assumption that persons of certain races (usually African Americans) are more likely to engage in crime. This assumption is not made based upon detailed statistical analyses of crime patterns, but rather most often upon what an individual officer believes he “knows” about who commits more crime. The conventional wisdom about race and crime has been heavily influenced by the racialization of the criminal law, which arose out of the law and underpinnings of the slave system.¹⁰⁷

An expansive view of badges of slavery also allows, in the context of racial profiling, recognition that such profiling results in restrictions on mobility mirroring that of slavery.¹⁰⁸

Using the Thirteenth Amendment’s prohibition against the badges of slavery as a tool for further fighting racism has been put forth by several scholars even in the absence of judicial determination of such application. Areas suggested for Thirteenth Amendment scrutiny include race-based peremptory challenges,¹⁰⁹ racial disparity in capital punishment,¹¹⁰ environmental justice and the African American community,¹¹¹ racial justice in the health care industry,¹¹² as well as racial aspects of our presidential electoral system.¹¹³

Combating racism by application of the Thirteenth Amendment requires more than simply elevating all claims of racial discrimination fall under the umbrella of badges of slavery. Even an expansive view of Thirteenth Amendment requires that the purported badge of slavery be symbolic of the actual conditions of servitude. Thus, in *Wong v. Stripling*¹¹⁴ a Chinese American physician’s claim that a private hospital imposed a badge of slavery when it discriminated against him because of race could not be sustained. The Thirteenth Amendment argument absent was rejected by the court where the plaintiff failed to make even a symbolic link between the discrimination he allegedly suffered and any aspect of slavery.

One uniting concept in the various expansive applications of badges of slavery is the symbolism that speak to the perception slavery. When such symbols are seen through the lens of racial perspective applying historical fact, images and practices that may appear race-neutral take on a

¹⁰⁷ Id. at 65.

¹⁰⁸ “Race-based restraint on freedom of movement is also the reality under a racial profiling regime. The point is not that racial profiling is the equivalent of flogging slaves found off the plantation. Instead, the point is that during slavery, blacks were denied freedom of movement based on their race and that widespread racial profiling has the same effect today.” Id. at 64

¹⁰⁹ Douglas L. Colbert, Challenging the Challenge: *Thirteenth Amendment as a Prohibition Against the Racial Use of Peremptory Challenges*, 76 CORNELL L. REV. 1 (1990)

¹¹⁰ Douglas L. Colbert, *Liberating the Thirteenth Amendment*, 30 HARV. C.R.-C.L. L. REV. 1 (1995)

¹¹¹ Marco Masoni, *The Green Badge of Slavery*, 2 GEO. J. ON FIGHTING POVERTY 97 (1994)

¹¹² Larry J. Pittman, *A Thirteenth Amendment Challenge to Both Racial Disparities in Medical Treatments and Improper Physicians’ Informed Consent Disclosures*, 48 ST. LOUIS U. L.J. 131 (2003)

¹¹³ Victor Williams & Alison M. Macdonald, *Rethinking Article II, Section 1 and Its Twelfth Amendment Restatement: Challenging Our Nation’s Malapportioned, Undemocratic Presidential Election Systems*, 77 MARQ. L. REV. 201, 230 (1994)

¹¹⁴ 881 F.2d 200 (5th Cir. 1989)

much more race-sinister significance and are thus less likely to be explained-away or cured by application of legal principle that fail to recognize the slavery implications.

It is hard to imagine a more vivid representation of this, post-slavery, than that which occurs when the consequences and facts surrounding the trial of Bobby Seale are considered.

In 1969, Bobby G. Seale¹¹⁵ was arraigned on charges, pursuant to the Federal Anti-Riot Statute that he, along with seven other individuals, conspired to disrupt the 1968 Democratic National Convention. Seale's co-defendants had retained the services of attorney William Kunstler to represent them. Bobby Seale, in large part because of a previous attorney-client relationship, was represented by California attorney Charles R. Garry. When, prior to the date set for trial, Garry notified the court that he could not attend the set court date because of recovery from surgery, the presiding judge, Julius Hoffman refused to grant an extension or continuance and instead insisted that Seale accept Kunstler as his attorney also. Both Seale and Kunstler objected to this order.

Insisting on his right to retained counsel of choice, Bobby Seale was brought to trial under protest. His courtroom insistence on his right to counsel was so vociferous that Judge Hoffman responded with what has become the iconic image of what kind of justice a Black man might expect.



Howard Brodie, artist. [Bobby Seale attempting to write notes on a legal pad while bound and gagged in the courtroom during the Chicago Eight conspiracy trial in Chicago, Illinois], between October 29 and November 5, 1969. Color crayon and on white paper. Prints and Photographs Division, Library of Congress. (039.00.00) LC-DIG-ppmsca-51105 © Estate of Howard Brodie

A Black man bound and gagged at his own trial for insisting on his constitutional right to counsel. While the propriety of Judge Hoffman's denial of a continuance led eventually to an abuse of discretion determination by the Seventh Circuit,¹¹⁶. There is no graphic symbolism of slavery status in the justice system that is more stunning or iconic.

¹¹⁵ Bobby Seale was widely known as a co-founder of the Black Panther Party. Nationally famous as an alleged "Black Radical" in the 1960's. Seale was one of eight people charged with conspiracy related to the 1968 Democratic National Convention protest.

¹¹⁶ *United States v. Seale*, 461 F. 2d 345 (7th Cir. 1972)

While race or slavery is never mentioned as a factor in either Judge Hoffman's decision or the Court of Appeals decision, the association of this image with the historical reality of slavery life, has a particular meaning to the African American community and similar to other such perceptions as encompassed by an expansive view of badges of slavery, it is publicly "evidence of political subjugation".¹¹⁷ Forced Black obedience is the quintessence of slavery.¹¹⁸

State abolition of African American history combined with imposition of punishment for suggesting racial injustice while teaching is a virtual binding and gagging of faculty and students and perpetuates the plantation-life of slavery.

¹¹⁷ See, George Rutherglen, *The Badges and Incidents of Slavery and the Power of Congress to Enforce the Thirteenth Amendment*, in THE PROMISES OF LIBERTY: THE HISTORY AND CONTEMPORARY RELEVANCE OF THE THIRTEENTH AMENDMENT 163, 166 & n.23 (Alexander Tsesis ed., 2010)

¹¹⁸ See, *Neal v. Farmer*, 9 Ga. 555, 567 (1851) "The condition of a villein [sic.], had many of the incidents of slavery. His service was uncertain, and he was bound to do whatever his lord commanded. He was liable to beating, imprisonment, and every species of chastisement."

The Importance of Using the Thirteenth Amendment in Stopping the Suppression of Learning About Race

“Involuntary servitude was banned by the Thirteenth Amendment to the US Constitution, but nothing was done to confront the ideology of white supremacy. Slavery didn’t end in 1865; it just evolved.”

- **Jim Wallis, American theologian, 2016¹¹⁹**

The proponents of governmental suppression of African American discussion of the significance of race purport to justify their position with assertions of the right “to protect” white Americans from being forced to feel personally “responsible”, “guilty”, or “distressed” by instruction regarding the existence of institutional racism.¹²⁰

The Thirteen Amendment is particularly useful in countering the justification for such suppression because unlike Equal Protection¹²¹ and Due Process under the Fourteenth Amendment, the proscription of badges of slavery is neither subject to the intent analysis of the Fourteenth, nor the balancing of interest approach of Due Process¹²².

Indeed, the proponents of the Thirteenth Amendment indicated that its purpose was to be broadly applied and “flexible enough to eliminate the vestiges of slavery in whatever form they might be found.”¹²³

The prophylactic power granted Congress under the Thirteenth Amendment is “to pass all laws necessary and proper for abolishing all badges and incidents of slavery.”¹²⁴ As such it is not

¹¹⁹ Jim Wallis, *AMERICA'S ORIGINAL SIN: RACISM, WHITE PRIVILEGE, AND THE BRIDGE TO A NEW AMERICA*, Brazos Press; First Edition (2016)

¹²⁰ In Florida see H.B. 7, Individual Freedom Act. For similar provisions in other states see; Arkansas, Senate Bill 627 (April 2021). Arizona, H.B. 2906 (June 2021), Georgia, H.B. 1084 (January 2022), Iowa, House File 802 (March 2021), Idaho, H.B. 377 (April 2021), Kentucky, S.B.1 (January 2022), Mississippi, S.B. 2113 (January 2022), North Dakota, H.B. 1508 (November 2021), Oklahoma, H.B. 1775 (January 2021), South Carolina, H.B. 4100, South Dakota, H. B. 1012 (January 2022), Tennessee, S.B. 2290 (February 2022), Texas, H.B. 3976 (March 2021), and Virginia, H.B. 127 (January 2022).

¹²¹ *Washington v. Davis*, 426 U.S. 229 (1976)

“[W]e have not held that a law, neutral on its face and serving ends otherwise within the power of government to pursue, is invalid under the Equal Protection Clause simply because it may affect a greater proportion of one race than of another. Disproportionate impact is not irrelevant, but it is not the sole touchstone of an invidious racial discrimination forbidden by the Constitution’ Id. At 242

Carter also notes;

while the Equal Protection Clause is limited to instances of intentional or purposeful discrimination, the Court has not so limited the Thirteenth Amendment.⁵¹ Thus, applying the Thirteenth Amendment to unintentional or “disparate impact” discrimination remains possible. Carter, *supra*, note 41 at 1328.

¹²² See, *Nebbia v. New York*, 291 U.S. 502 (1934); *United States v. Carolene Products*, 304 U.S. 144 (1938)

¹²³ Carter, *supra*, note 40 at 1325.

¹²⁴ Even under the more restrictive view of badges of slavery expressed by the Court in *The Civil Rights Cases*, 109 U.S. 3 (1883), there was still recognition of the significant power granted Congress to end badges of slavery. As Carter states:

limited by the “State’s Interest” asserted by the proponents of legislative suppression efforts that are the subject of this article.¹²⁵

The authors of the Thirteenth Amendment realized, like above quote from theologian Jim Wallis, concluded that without congressional enforcement power, the Amendment itself would not be sufficient to end entrenched resistance to the ending of slavery and its consequences.¹²⁶

The congressional inquiry, pursuant to section 2 of the Thirteenth Amendment, into the suppression of learning about race and law will provide an important venue for addressing this continuation of enslavement of the African American community. In addition to legislative action which will seek to protect both educators and students, the pursuit of such action would of necessity involve the legislative fact-finding process.

The power to conduct fact-finding hearing has roots as far back as The Federalist Papers.¹²⁷ In *McGrain v. Daugherty*¹²⁸ the Court recognized the power of Congress to grant its hearings subpoena powers and to hold non-cooperating witnesses in contempt. Witnesses who lie before a congressional committee may be held in contempt.¹²⁹

The power to conduct extensive investigation has ranged as far back as 1859¹³⁰ to the expansion of subpoena power for all standing committees in the Legislative Reorganization Act of 1946.¹³¹ Such hearings and the accompanying media coverage can provide marginalized communities with an opportunity to voice a counter-narrative to state-sponsored silencing.

In the Civil Rights Cases the Court therefore recognized that the Thirteenth Amendment was “undoubtedly self-executing without any ancillary legislation [and] ... [b]y its own unaided force and effect it abolished slavery, and established universal freedom” and that both the self-executing core of the Amendment and legislation passed pursuant to Section 2 encompassed the badges of slavery. Where the Court disagreed with Congress in that case was regarding whether the particular subjects legislated against were in fact badges or incidents of slavery.

¹²⁵ See, Marcellene Elizabeth Hearn, *Comment, A Thirteenth Amendment Defense of the Violence Against Women Act*, 146 U. Pa. L. Rev. 1097, 1143 (1998):

¹²⁶ Carter notes:

Senator Trumbull, in discussing the Civil Rights Act of 1866, cited various aspects of the Black Codes passed in the wake of the Civil War, such as racially selective vagrancy laws and pass systems that could result in the arrest, imprisonment, or practical re-enslavement of the freedmen. Trumbull stated that “[a]ll these laws, which were the incidents of slavery ... fell with the abolition of slavery; but, inasmuch as such laws existed in various States, it was thought advisable to pass a law of Congress [i.e., the Civil Rights Act of 1866] securing to the colored people their rights in certain respects. Supra, note 40 at 1344.note 125.

¹²⁷ James Madison stated in The Federalist, No. 51, “In framing a government which is to be administered by men over men . . . you must first enable the government to control the governed; and in the next place oblige it to control itself.” Madison, *The Federalist Papers* No. 51

¹²⁸ 273 U.S. 135 (1927)

¹²⁹ *Sinclair v. United States*, 279 U.S. 263 (1929)

¹³⁰ *Facts of the Recent Invasion and Seizure of the United States Armory at Harpers Ferry*, December 14, 1859 THE CONGRESSIONAL GLOBE p. 141.

¹³¹ Public Law (United States) 79–601

But the power of the Thirteenth Amendment goes beyond congressional authorization of actions designed to define and eliminate the badges of slavery. The Thirteenth Amendment's section 2, while authorizing Congress to define the badges of slavery and eliminate them does not *a fortiori* mean that the power under the Amendment to eliminate the badges of slavery does not also extend to the courts.

Early interpretation of the Thirteenth Amendment suggested to some that the Section 2 "explicit" empowerment of Congress to legislate against the badges and incidents of slavery limits judicial power to conditions of actual enslavement."¹³² As a consequence this view takes the position that defining state conduct, such as what we have in the legislation that is the subject of this article, as a badge of slavery can only be done through an act of Congress. This view essentially takes the position that the inclusion of section 2 as an authorization of congressional action to bar badges of slavery, in effect, limits the judicial review power of section 1 to the abolition of conditions of actual enslavement.¹³³

Case such as *Atta v. Sun Co*¹³⁴ and *Alma Society v. Mellon*¹³⁵, support this disjunctive view. In *Atta* the plaintiff alleged that employment discrimination, based on race, was a badge or incident of slavery. In denying the plaintiff's claim against a private employer the court said, citing to *Lopez v. Sears, Roebuck, & Co.*¹³⁶ the *Atta* court said:

Although the Thirteenth Amendment provides the constitutional basis for claims arising under 42 U.S.C. § 1981 and other implementing statutes, it does not operate as an independent ground for a cause of action [for employment discrimination]¹³⁷

Alma Society, decided earlier, that a state statute which required the sealing of adoption records, did not amount to a badge of slavery found that the United States Supreme Court had never found that the Thirteenth Amendment, unaided by congressional legislation, reaches badges of slavery.¹³⁸

Both courts determined in the absence of guidance from the United States Supreme Court that judicial power to define and eliminate badges of slavery did not exist. However, there is significant indication from the Supreme Court that if this issue were to be determined, a finding of judicial power would exist.

In *Memphis v. Greene*¹³⁹ the Court considered a class action which challenged the closing of the north end of a two-lane city street that traversed a white residential community, with plaintiffs residing in predominately black area to the north. Although the Court rejects the application of

¹³² Carter, *supra*, note 41 at 1341.

¹³³ *Id.* at 1340.

¹³⁴ 596 F. Supp. 103 (E.D. Pa. 1984)

¹³⁵ 601 F.2d 1225 (2d Cir. 1979)

¹³⁶ 493 F.Supp. 801, 807 (D.Md.1980)

¹³⁷ *Supra*, note 134 at 105.

¹³⁸ *Supra*, note 135 at 1237.

¹³⁹ 451 U.S. 100 (1981).

the Thirteenth Amendment to this case, the court did take the opportunity to state that the existence of congressional power to legislate regarding the badges of slavery “is not inconsistent with the view that the Amendment has self-executing force.”¹⁴⁰

Additionally, the legislative history of the Thirteen Amendment supports the conclusion that any grant of power to Congress to eradicate the badges of slavery is concurrent with judiciary’s ability to do so as well.¹⁴¹ The amendment was not perceived as creating a new power to be wielded by Congress but rather to expressly indicate the duty of Congress to enforce the principles of the section 1.¹⁴²

The Thirteenth Amendment’s prohibition of badges of slavery thus becomes a powerful and unequalled tool in fighting back against the suppression of the right to speak out against racial injustice and to thereby address the significance of race in our legal history. Neither the burden of proving racial animus nor the balancing of “state’s rights” can justify the silencing of the African American community like twenty-first century slaves.

¹⁴⁰ Id. at 125. See also, Carter, *supra*, note 41 at 1342.

¹⁴¹ See, note 142, *infra*.

¹⁴² Senator Trumbull, one of the architects of the Thirteenth Amendment, viewed Section 2 as an extension of “necessary and proper” power granted to Congress under the Constitution. See, Cong. Globe, 39th Cong., 1st Sess. 322 (1866), reprinted in *The Reconstruction Amendments’ Debates*, *supra* note 1, at 108. See also, Robert J. Kaczorowski, *The Supreme Court and Congress’s Power to Enforce Constitutional Rights: An Overlooked Moral Anomaly*, 73 *FORDHAM L. REV.* 153, 176 n.89 (2004)

Conclusion

before I'd be a slave
I'd be buried in my grave
And go home to my Lord and be free
Oh, freedom

- **Post-Civil War African-American freedom song**

The goal of the proponents of suppression, as discussed above, has been to legislate slave-like silence by presenting a system that presents for its justification a one-sided narrative of horrors that will occur if “slaves” are allowed to talk back. Recognizing such binding and gagging as the very type of pernicious badge of slavery that the Thirteenth Amendment was designed to eliminate allows for national action and consensus-building of disapproval. The tools of the law, if exercised by our legislative and judicial branches, allow for a forum to be employed to present a counter-narrative.

The stakes here are high. Imposed slavery badges of silence, while aimed at African Americans has implications for other silenced communities. Despite some interpretations to the contrary,¹⁴³ the metaphor of “badges of slavery” has found suggested application outside of race-based oppression, to include *inter alia* sexual orientation discrimination,¹⁴⁴ violence against women,¹⁴⁵ sexual harassment,¹⁴⁶ sexual exploitation¹⁴⁷ and sweatshops.¹⁴⁸

As we look to the future for freedom from the symbols of slavery under the Thirteenth Amendment, one significant question purportedly outside of the race limitation is that posed by one of the unanswered question in *Dobbs v. Jackson Health Organization*.¹⁴⁹ While not going, in this article into the detail behind the United States Supreme Court overturning *Roe v. Wade*¹⁵⁰, we are nonetheless left with the burning question and image of women being forced against their

¹⁴³ See *Crenshaw v. City of Defuniak Springs*, 891 F. Supp. 1548, 1556 (N.D. Fla. 1995), indicating that most courts have uniformly held that the amendment does not reach forms of discrimination other than slavery or involuntary servitude.

¹⁴⁴ David P. Tedhams, *The Reincarnation of “Jim Crow”: A Thirteenth Amendment Analysis of Colorado’s Amendment 2*, 4 TEMP. POL. & C.R. L. REV. 133, 134 (1994).

¹⁴⁵ Jeffrey J. Pokorak, *Rape as a Badge of Slavery: The Legal History of, and Remedies for, Prosecutorial Race-of-Victim Charging Disparities*, 7 NEV. L.J. 1 (2006)

¹⁴⁶ Jennifer L. Conn, *Sexual Harassment: A Thirteenth Amendment Response*, 28 COLUM. J.L. & SOC. PROBS. 519, 519 (1995)

¹⁴⁷ Pamela D. Bridgewater, *Un/Re/Dis Covering Slave Breeding in Thirteenth Amendment Jurisprudence*, 7 WASH. & LEE RACE & ETHNIC ANC. L.J. 11 (2001)

¹⁴⁸ Samantha C. Halem, *Slaves to Fashion: A Thirteenth Amendment Litigation Strategy to Abolish Sweatshops in the Garment Industry*, 36 SAN DIEGO L. REV. 397, 398 (1999)

¹⁴⁹ 505 U.S. ____, 142 S.Ct. 2228 (2022)

¹⁵⁰ 410 U.S. 113 (1973)

will to bare the child of a man. There is perhaps no more stunning an image of slavery than women being forced to be breeders for the children of their masters.

The Thirteenth Amendment implications of such a symbol of slavery while not addressed by the Court has nonetheless received the attention of scholars.¹⁵¹ It is to be noted that the issue of abortion in this context, is not truly devoid of race-based slavery implications, as noted by Professor Bridgewater¹⁵² and as is apparent from statistical data which show that as late as 2020 African American women have the highest rate of abortion (39% of all abortion as opposed to 33% for Whites).¹⁵³

Ending these attempts at recreating slavery by silencing learning of racial injustice is everybody's concern. The future of a society depends on discussing its difference and resolving them. Not in pretending their non-existence. The future of a people requires their ability to speak truth to power.¹⁵⁴ Such power was denied a slave. A Black slave had no rights which a White man was bound to respect¹⁵⁵; even the freedom to speak.

¹⁵¹ Andrew Koppelman, *Forced Labor: A Thirteenth Amendment Defense of Abortion*, 84 NW. U. L. REV. 480, 483-84 (1990); Pamela D. Bridgewater, *Reproductive Freedom as Civil Freedom: The Thirteenth Amendment's Role in the Struggle for Reproductive Rights*, 3 J. GENDER RACE & JUST. 401 (2000) Pamela D. Bridgewater, *Un/Re/Dis Covering Slave Breeding in Thirteenth Amendment Jurisprudence*, supra, note 149.

¹⁵² Supra, note 147.

¹⁵³ KFF, *Reported Legal Abortions by Race of Women Who Obtained Abortion by the State of Occurrence*, <https://www.kff.org/womens-health-policy/state-indicator/abortions-by-race/?currentTimeframe=0&sortModel=%7B%22colld%22:%22Location%22,%22sort%22:%22asc%22%7D>

¹⁵⁴ The phrase "Speak Truth to Power" is thought to have originated in Bayard Rustin's *Speak Truth to Power: a Quaker Search for an Alternative to Violence*, American Friends Service Committee (1955)

¹⁵⁵ *Dred Scott v. Sandford*, 60 US 393 (1857).